<table>
<thead>
<tr>
<th>Identifier</th>
<th>Page No.</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Message from the County Manager</td>
<td>Subsection I.A</td>
</tr>
<tr>
<td>B. List of Principal County Officials</td>
<td>Subsection I.B</td>
</tr>
<tr>
<td>C. Organizational Chart</td>
<td>Subsection I.C</td>
</tr>
<tr>
<td>D. Introduction from the County Finance Director</td>
<td>Subsection I.D</td>
</tr>
</tbody>
</table>
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October 22, 2011

To the Citizens, Cleveland County Board of Commissioners, and other interested readers:

North Carolina General Statute (NCGS) 159-34(a) requires the County to contract with a certified public accountant to 1) have the financial records audited as soon as possible after the close of each year and 2) evaluate the County’s performance with regard to compliance with all applicable federal and state regulations. The statute also requires that the auditor be permitted access to all records and other information upon request. In January 2011, the County entered a contract with Martin Starnes & Associates, CPAs, P.A. to conduct the audit for the fiscal year ended June 30, 2011. The auditor was permitted access to all requested information and no significant deficiencies have been noted. As of the date of this letter, the auditor’s work is virtually completed.

More importantly, as the foundation of the County’s financial planning and control, the annually adopted budget gives direction to County departments. The remaining text below is excerpted from a message concerning the budget for the fiscal year ending June 30, 2012.

The Board of Commissioners met on May 17, 2011 to discuss and evaluate budget and capital project priorities for fiscal year 2011-2012. The county has been facing challenging economic conditions over the past several years that have negatively affected county revenues, but because of the Commissioners strong leadership and sound fiscal management, Cleveland County has been able to present a balanced budget with no tax increase and no reduction in county funded services.

**General Fund Budget**

The projected tax base for fiscal year 2011-2012 is $6,725,000,000. This is a projected increase of $175,000,000 in value over the previous year, which translates into $967,575 in new revenue at a 57 cents tax rate and a 97% collection rate. Sales tax revenues are projected to stabilize this year but will still not rise to the levels from several years ago. Overall service-related fee collections also seem to have reached the bottom and are increasing slightly over last year. We have recently seen a slight increase in residential building permits. We hope this trend continues through the coming year. We must continue to recruit new businesses to our community. Growth in the tax base and sales taxes must increase to match our mandated spending requirements or our current allocated funding levels will be difficult to sustain over time.

The budget includes an increase in the hourly rate for the County Attorney from $175 to $220 per hour. This rate has not increased since July 1, 2007.
**Human Services**
The overall appropriation of county funding for the Department of Social Services is $4,323,824 for a decrease in funding of 4.99% over the previous year. This decrease is primarily the result of the department’s efforts in creating operational efficiencies.

The Health Department budget reflects an overall decrease of 0.37% for a total county appropriation of $3,689,336. A Social Worker I, two Public Health Nurse IIs, and a Public Health Nurse II (50%) have been added to the Health Department. All of these new positions are fully funded by Carolina Access grant funds. This budget also includes a reduction in force of a Computing Consultant I position (012.538.2052).

Due to the depressed economic conditions that exist throughout the nation and the state, all of the county’s human service agencies are experiencing an increase in caseload volume. The high unemployment rate is also resulting in a higher number of citizens without health insurance coverage which directly affects the need for increased government assistance. Although the client caseloads have increased, county employees are working diligently to maintain services at the same staffing levels.

**Landfill (Enterprise Fund)**
The annual base household fee to operate the convenience centers will be increasing from $50 to $60. This is the first time that this fee has been increased since being instituted over twenty years ago. Those that have municipal garbage collection will see an adjustment in their fees in proportion to the change in the base fee rate. We have been working on finalizing plans for the recovery and beneficial uses of the methane gas produced by the landfill. This renewable energy resource will be converted to electricity or used by a local industry as a heating source.

---

**Cleveland County Expenditures**

FY 2011-2012 Primary Fund By Function

- **Public Safety**: 30.1%
- **Economic Development**: 2.2%
- **General Government**: 11.8%
- **Debt Service**: 3.9%
- **Education**: 24.1%
- **Other**: 5.0%
- **Human Services**: 20.8%
- **Contingency**: 2.1%
- **Mental Health**: 1.6%
- **Health**: 6.6%
- **Social Services**: 12.6%

---
**Public Safety**
The Emergency Medical Services department budget is allocated a total of $5,420,099. This department budget reflects an increase of 0.64%, with most of the additional funds consisting of part time salaries, billing company fees, and minor equipment purchases. A new ambulance and a quick response vehicle (QRV) are also included in the budget.

The **Sheriff’s Office** budget reflects an increase of 3.02% for a total appropriation of $5,745,932. This budget includes the addition of 11 new Sheriff’s vehicles to replace current high mileage vehicles.

Mobile data terminals have been purchased for all emergency vehicles in the Sheriff’s Office, Emergency Medical Services, and Emergency Management. These terminals will give emergency personnel instant data access while in the field. The budget will include funding for the operation of this important public safety communication equipment.

**Volunteer Fire Service Districts**
All fire service district tax rates will remain unchanged from last fiscal year. It is often difficult for many volunteers to be available to respond to calls during the day, so it may be necessary in the near future to explore the probability of having some paid staff during daytime hours. This county is fortunate to have a well trained and well equipped fire service. Our volunteers are enthusiastic in their desire to provide outstanding service to the citizens of Cleveland County.

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**Cleveland County Revenues**
**FY 2011-2012 Primary Fund By Source**

![Pie chart showing revenue distribution for Fiscal Year 2011-2012. Property Tax contributes the largest share (68.6%), followed by Sales Tax & Other Taxes (15.0%), Permits, Fees, Interest, Misc. (10.8%), Fund Reserve (3.5%), Federal, State, & Local Funds (2.1%), and Prior Years (2.6%). Current Year is 66.0% of total revenue.]

**Tax Administration**
This budget proposes no change in the current property tax rate of 57 cents per $100 of valuation. The tax rates for the county-wide school district and the county fire district will also
remain at 15 cents and 3 cents respectively. The early payment discount for taxpayers who pay during the month of August will remain at the current discount rate of one-half of 1%.

**Human Resources**
In order to maintain a balanced budget, employee salaries will be frozen at current levels. The budget does not include any pay increases for employees, including cost of living, merit, or standard rate increases.

In lieu of a pay increase, county employees will receive bonus vacation hours based on years of service. The years of service will be determined as of July 1, 2011. The bonus vacation hours may be used like any other vacation time. The hours will be pro-rated for part time employees in permanently budgeted positions.

<table>
<thead>
<tr>
<th>Years of Service</th>
<th>Bonus Vacation Hours</th>
</tr>
</thead>
<tbody>
<tr>
<td>1-10</td>
<td>24</td>
</tr>
<tr>
<td>11-25</td>
<td>32</td>
</tr>
<tr>
<td>25+</td>
<td>40</td>
</tr>
</tbody>
</table>

We will continue to offer employees health insurance options with an opportunity to select either a Health Savings Account (HSA) or a traditional PPO. Our health insurance costs continue to remain stable due primarily to the savings of the HSA plan. We are fortunate in that we have been able to maintain our increase in premium costs over the past several years in the single digits. For next year, the premiums paid by the county on behalf of the employees will rise by only 3%.

With the rising utilization of our dental program, this budget includes an increase in our dental premiums. The premiums for individual employees will increase by $1.00 per month, but will continue to be paid by the county. Dependent coverage, paid by employees, will also experience a small increase. The employee plus one dependent option will increase by $1.00 per pay period and employee plus family coverage will increase by $1.50 per pay period.

The Wellness Program is a great benefit for employees that we began promoting several years ago. Employees are encouraged to make healthy choices which have a positive effect on their individual health as well as the overall stability of our health plan. In conjunction with our health plan, we have continued to promote our employee wellness clinic and pharmacy program as affordable options. The budget includes the addition of a Physician Extender II (50%) and a Public Health Nurse II (50%) to our wellness clinic. Both of these positions are funded by our Wellness Program.

Due to the current economic conditions and the failure to reach targeted investment earnings, the North Carolina Local Government Employees' Retirement System Board of Trustees approved an increase in the employer contribution rate to 7.00% of payroll, which is a 0.50 percentage point increase. The new rate will be effective July 1, 2011. This is the second increase in the past two years.
Veterans Services
Last year, the Veterans Services office was redesigned and moved to a new location on the ground floor of the county administrative building. Our county veterans have commented that they have enjoyed the privacy of the new space. The numbers of veterans returning from active duty in the Middle East has risen over the past several years. The county staff has been doing an outstanding job in providing exceptional service to our local veterans.

Public Schools
The current expenditures for the Cleveland County School System will remain the same as in the previous year. The county allocation in the budget totals $23,583,213 with the overall funding equating to over $1,666 per pupil. The increase in per pupil funding is due primarily to a projected decrease in the number of students. Capital outlay will be reduced by $250,000 and restricted capital projects will be funded at a total of $1.2 million.

### Cleveland County School Funding Worksheet (Accrual Basis)
April 29, 2011

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Current Expense</td>
<td>10,408,213</td>
<td>10,408,213</td>
<td>10,408,213</td>
<td>10,408,213</td>
<td>9,908,213</td>
<td>9,808,213</td>
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<tr>
<td>Capital Outlay</td>
<td>1,750,000</td>
<td>2,000,000</td>
<td>2,000,000</td>
<td>2,000,000</td>
<td>2,000,000</td>
<td>2,000,000</td>
</tr>
<tr>
<td>Special Capital Projects</td>
<td>1,200,000</td>
<td>1,400,000</td>
<td>1,400,000</td>
<td>1,400,000</td>
<td>1,400,000</td>
<td>1,300,000</td>
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<tr>
<td>Supplemental Tax</td>
<td>10,225,000</td>
<td>10,175,000</td>
<td>10,170,229</td>
<td>10,099,060</td>
<td>9,215,890</td>
<td>9,091,504</td>
</tr>
<tr>
<td>Fines &amp; Forfeitures</td>
<td>500,000</td>
<td>500,000</td>
<td>580,292</td>
<td>590,068</td>
<td>640,742</td>
<td>581,027</td>
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<tr>
<td>Sales Tax</td>
<td>2,390,500</td>
<td>2,390,500</td>
<td>2,600,505</td>
<td>3,282,542</td>
<td>4,022,266</td>
<td>4,036,765</td>
</tr>
<tr>
<td><strong>Total Funding</strong></td>
<td><strong>26,473,713</strong></td>
<td><strong>26,873,713</strong></td>
<td><strong>27,159,239</strong></td>
<td><strong>27,779,872</strong></td>
<td><strong>27,186,911</strong></td>
<td><strong>26,796,509</strong></td>
</tr>
<tr>
<td>Student Population</td>
<td>15886</td>
<td>16147</td>
<td>16411</td>
<td>16768</td>
<td>16957</td>
<td>17089</td>
</tr>
<tr>
<td>Per Pupil Funding</td>
<td>1,666.48</td>
<td>1,664.32</td>
<td>1,654.94</td>
<td>1,656.72</td>
<td>1,603.29</td>
<td>1,568.06</td>
</tr>
<tr>
<td>Annual Amount Change</td>
<td>2.18</td>
<td>0.38</td>
<td>(1.78)</td>
<td>53.43</td>
<td>36.23</td>
<td>46.44</td>
</tr>
<tr>
<td>Annual Percent Change</td>
<td>0.13%</td>
<td>0.57%</td>
<td>-0.11%</td>
<td>3.33%</td>
<td>2.25%</td>
<td>3.05%</td>
</tr>
</tbody>
</table>

The new Shelby Middle School will be completed this summer and is scheduled to open for the new school year in August. Once completed, the old Shelby Middle School will be renovated to house the new consolidated school administrative offices and the student alternative programs.

Community College
The budget includes an allocation of $1,415,129 in current expenditures for the Cleveland Community College. Funding for capital projects will remain unchanged. The construction of the LeGrand Center, located on the campus at the Community College, is progressing well and is anticipated to be completed in the late spring of 2012.

Capital Projects
This budget addresses several capital projects. These projects are summarized as follows:

- Farmers’ Market – Working on a joint project with the City of Shelby to create a new farmers’ market located in Uptown Shelby.
• Conference Center/ Early College High School/ Continuing Education facility- Collaborating with the Cleveland County Schools and the Cleveland Community College to construct a multi-purpose facility.
• Detention Center Annex Expansion – Construction of the 152 bed expansion project is estimated to be completed in July 2011.
• Foothills Commerce Center – Working on a joint venture with the City of Shelby to develop an industrial park west of Shelby. A 100,000 square foot shell building in the park is under construction and is expected to be completed in August 2011.
• Historic Courthouse Renovations – Assisting with the renovation of the historic courthouse. The Earl Scruggs Center is scheduled to be completed in the spring of next year.
• Shelby Middle School – Working with the school board to build a new Shelby Middle School to open in the fall of 2011. Plans are to also renovate the current Shelby Middle School and consolidate the school administration and alternative programs.
• American Legion Baseball Facilities – Assisting with the renovation of the Shelby High School Baseball Stadium in preparation for the American Legion World Series in August.

Economic Development/Tourism
The budget appropriates $242,000 to the Cleveland County Economic Development Partnership to be used in the recruitment of new businesses, as well as existing industry expansions. We continue to receive calls and visits from potential businesses considering locating to our area. We will also continue to explore new and innovative ways to be more marketable to current and future businesses.

The county has continued to place an emphasis on local travel and tourism within our community. This budget is allocating $95,000 for travel and tourism with a majority of funding coming from the local occupancy tax. Work continues on the Shelby High School baseball stadium which will host the American Legion World Series baseball tournament. As a result of the hard work of many dedicated volunteers, our community will see a tremendous economic benefit and national recognition. Along with the support of the county, private donors, and a $1.5 million grant from the Economic Development Administration, Destination Cleveland County has begun renovations of the former historic county courthouse. The new Scruggs Center, once complete, along with the Don Gibson Theatre, will have a significant impact on the numbers of visitors to our county.

Conclusion
The county unemployment rate is currently 11.7%. Retail sales have begun to stabilize and local housing starts are improving but are not near the levels of several years ago. With economic uncertainty, this budget focuses on maintaining overall public expenditures at current levels. We are exploring all avenues to manage costs while providing exceptional quality services. With the County Commissioners’ direction and leadership, we will continue to operate with no reduction in county funded services and no increase in property taxes in the near future.
We look forward to continuing our focus on the recruitment of new businesses and the retention of our current businesses. Creating and retaining jobs for our citizens will help stabilize our local economy as well as assist with maintaining a stable tax rate. We are currently working on several economic development projects which if successful will have a positive impact on our overall economy and unemployment rate.

I would like to thank Chris Crepps, Finance Director and his staff for their outstanding work in assisting with the preparation of this budget. Our county departments and staff will continue to work diligently to contain costs and manage our resources wisely while providing exceptional public services.

Respectfully submitted,

David C. Dear

David C. Dear
County Manager
### GENERAL FUND CLASSIFICATION:

<table>
<thead>
<tr>
<th>Description</th>
<th>FY 2012</th>
<th>FY 2011</th>
<th>FY 2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary Government Services</td>
<td>$58,947,189</td>
<td>$58,461,375</td>
<td>$58,012,202</td>
</tr>
<tr>
<td>Social Services &amp; Public Assistance</td>
<td>23,470,053</td>
<td>23,425,299</td>
<td>22,870,944</td>
</tr>
<tr>
<td>Public Health</td>
<td>13,183,322</td>
<td>12,270,614</td>
<td>11,848,900</td>
</tr>
<tr>
<td>Employee Wellness</td>
<td>863,200</td>
<td>753,412</td>
<td>726,350</td>
</tr>
<tr>
<td>Court Facilities</td>
<td>321,078</td>
<td>321,140</td>
<td>324,232</td>
</tr>
<tr>
<td>Schools Property Taxes</td>
<td>10,080,000</td>
<td>9,530,250</td>
<td>9,362,925</td>
</tr>
<tr>
<td>Workers' Compensation</td>
<td>722,000</td>
<td>722,000</td>
<td>400,000</td>
</tr>
<tr>
<td>Health Insurance</td>
<td>720,000</td>
<td>630,000</td>
<td>608,552</td>
</tr>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>108,306,842</td>
<td>106,114,090</td>
<td>104,154,105</td>
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<tr>
<td><strong>LESS TRANSFERS:</strong></td>
<td>(13,454,952)</td>
<td>(13,748,976)</td>
<td>(13,363,347)</td>
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<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>94,851,890</td>
<td>92,365,114</td>
<td>90,790,758</td>
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### SPECIAL REVENUE FUND CLASSIFICATION:

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<th>Description</th>
<th>FY 2012</th>
<th>FY 2011</th>
<th>FY 2010</th>
</tr>
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<tbody>
<tr>
<td>Property Revaluation</td>
<td>-</td>
<td>-</td>
<td>25,800</td>
</tr>
<tr>
<td>Emergency Telephone (E911)</td>
<td>381,896</td>
<td>376,840</td>
<td>330,901</td>
</tr>
<tr>
<td>County Fire Service District</td>
<td>1,554,266</td>
<td>1,454,966</td>
<td>1,383,877</td>
</tr>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>1,936,162</td>
<td>1,831,806</td>
<td>1,740,578</td>
</tr>
<tr>
<td><strong>LESS TRANSFERS:</strong></td>
<td>-</td>
<td>-</td>
<td>(11,000)</td>
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<tr>
<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>1,936,162</td>
<td>1,831,806</td>
<td>1,729,578</td>
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### DEBT SERVICE FUND CLASSIFICATION:

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<thead>
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<th>Description</th>
<th>FY 2012</th>
<th>FY 2011</th>
<th>FY 2010</th>
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<tbody>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>5,650,061</td>
<td>4,782,136</td>
<td>3,825,526</td>
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<tr>
<td><strong>LESS TRANSFERS:</strong></td>
<td>(4,037,251)</td>
<td>(3,690,936)</td>
<td>(3,825,526)</td>
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<tr>
<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>1,612,810</td>
<td>1,091,200</td>
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### CAPITAL PROJECT FUND CLASSIFICATION:

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<th>Description</th>
<th>FY 2012</th>
<th>FY 2011</th>
<th>FY 2010</th>
</tr>
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<tbody>
<tr>
<td>Capital Projects</td>
<td>1,500,000</td>
<td>1,406,000</td>
<td>1,841,000</td>
</tr>
<tr>
<td>County Capital Reserve</td>
<td>1,500,000</td>
<td>1,256,000</td>
<td>1,841,000</td>
</tr>
<tr>
<td>Schools Capital Reserve</td>
<td>3,204,254</td>
<td>3,152,400</td>
<td>(3,291,000)</td>
</tr>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>6,204,254</td>
<td>5,814,400</td>
<td>6,518,514</td>
</tr>
<tr>
<td><strong>LESS TRANSFERS:</strong></td>
<td>(2,600,000)</td>
<td>(2,356,000)</td>
<td>(3,291,000)</td>
</tr>
<tr>
<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>3,604,254</td>
<td>3,458,400</td>
<td>3,227,514</td>
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### ENTERPRISE FUND CLASSIFICATION:

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<th>Description</th>
<th>FY 2012</th>
<th>FY 2011</th>
<th>FY 2010</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>5,569,951</td>
<td>8,980,518</td>
<td>5,975,785</td>
</tr>
<tr>
<td><strong>LESS TRANSFERS:</strong></td>
<td>(250,000)</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>5,319,951</td>
<td>8,980,518</td>
<td>5,975,785</td>
</tr>
<tr>
<td><strong>TOTAL, INCLUDING TRANSFERS:</strong></td>
<td>127,667,270</td>
<td>127,522,950</td>
<td>122,214,508</td>
</tr>
<tr>
<td><strong>LESS TRANSFERS</strong></td>
<td>(20,342,203)</td>
<td>(19,795,912)</td>
<td>(20,490,873)</td>
</tr>
<tr>
<td><strong>TOTAL, EXCLUDING TRANSFERS:</strong></td>
<td>$107,325,067</td>
<td>$107,727,038</td>
<td>$101,723,635</td>
</tr>
</tbody>
</table>
Cleveland County, North Carolina
Annual Financial and Compliance Report
For the Year Ended June 30, 2011
I: PREFACE AND INTRODUCTION
B. List of Principal County Officials

BOARD OF COUNTY COMMISSIONERS

JOHNNY HUTCHINS
Commission Chair
Term Expires 2012

MARY ACCOR
Commissioner
Term Expires 2012

EDDIE HOLBROOK
Commissioner
Term Expires 2014

JASON FALLS
Commissioner
Term Expires 2014

RONNIE HAWKINS
Commission Vice-Chair
Term Expires 2012

COUNTY OFFICIALS

DAVID C. DEAR
Manager

EDDIE BAILES
Assistant Manager

BOB YELTON
Attorney

PAUL EZELL
Building Codes Administrator

KERRI MELTON
Clerk to the Board

MARK DELLINGER
Electronic Equipment Services Manager

APRIL CROTTS
Administrative Assistant

JOE LORD
Emergency Medical Services Director

BONNIE REECE
Register of Deeds (Term Expires 2014)

C. D. CREPPS
Finance Director

ALAN NORMAN
Sheriff (Term Expires 2014)

DEWEY COOK
Fire Marshall / Emergency Management Coordinator

DWIGHT TESSNEER
Coroner (Term Expires 2014)

ALEXIS PEARSON
Human Resources Director

GREG TRAYWICK
Cooperative Extension Director

MARTY GOLD
Information Technology Director

DEBRA BLANTON
Elections Director *

CAROL WILSON
Library Director

DOROTHEA WYANT
Health Director *

SCOTT BOWMAN
Maintenance Director

KAREN ELLIS
Social Services Director *

BILL MCCARTER
Planning/ Zoning Director

ELTON BARBER
Soil & Water District Resource Specialist *

MIKE BRANCH
Telecommunications Director

CHRIS GREEN
Tax Administrator (Assessing and Collecting)

* also reports to a separate managing board *
Cleveland County, North Carolina
Annual Financial and Compliance Report
For the Year Ended June 30, 2011
I: PREFACE AND INTRODUCTION
C. Organizational Chart

Citizens and Residents of Cleveland County

Board of Commissioners (5, elected by the active registered voters of the County)

- Manager
- Assistant Manager
- Attorney
- Clerk to the Board
- Administrative Assistant

LINE DEPARTMENTS
- Building Codes Administrator
- Electronic Equipment Services Manager
- Emergency Medical Services Director
- Finance Director
- Fire Marshall / Emergency Management Coordinator
- Human Resources Director
- Information Technology Director
- Library Director
- Maintenance Director
- Planning/ Zoning Director
- Telecommunications Director

ELECTED DEPARTMENTS
- Register of Deeds (Term Expires 2014)
- Sheriff (Term Expires 2014)
- Coroner (Term Expires 2014)

COORDINATIVE DEPARTMENTS
- Cooperative Extension Director
- Elections Director *
- Health Director *
- Social Services Director *
- Soil & Water District Resource Specialist *
- Tax Administrator (Assessing and Collecting)

* also reports to a separate managing board *
October 22, 2011

To the Citizens, Cleveland County Board of Commissioners, and other interested readers:

County management hereby respectfully submits, and is responsible for the contents of, the Annual Financial and Compliance Report For the Year Ended June 30, 2011 to the Cleveland County Board of Commissioners, residents of Cleveland County, and other readers. With this Annual Financial and Compliance Report of Cleveland County, North Carolina, management portrays the basic financial condition, and recent changes thereto, of the County government.

This introduction serves to present a brief description of the four sections that make up this annual report, to note that County management has sole responsibility for this year-end report, and to introduce interested readers to Cleveland County. "Section I. Preface and Introduction" begins with a message from the County Manager, includes organizational information, and ends with this introduction letter. Section II includes the bulk of the financial statements, including the “Notes to Financial Statements” and “Required Supplementary Information.” For a narrative overview and analysis of the County’s fiscal performance, see the “Management’s Discussion and Analysis” in Section II. Section III displays statistical and trend information concerning major items such as property taxes, debts, revenues and expenditures, demographics, and economics. Finally, the County’s status of compliance with grant-related federal and state rules and regulations is shown in Section IV. More detailed information on various financial matters may be found throughout this document.

County’s Responsibilities

This report fulfills the County’s responsibility to annually publish complete, accurate, and reliable financial statements and related schedules. Although an independent auditing firm of licensed certified public accountants is hired each year to conduct a financial and compliance audit, County management is responsible for the fair presentation in the financial statements of financial position, results of operations, and cash flows in conformity with the accounting principles that are generally accepted in the United States of America. The County is also responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to the County, including tax or debt limits, debt contracts, and federal and state programs. In addition, the County has monitored sub-recipients to determine that they have expended pass-through assistance in accordance with applicable laws and regulations and have met the requirements of the federal Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

Further, the County is responsible for adopting sound accounting policies, establishing and maintaining effective internal controls, and preventing and detecting fraud. Therefore,
County management has established a comprehensive internal control framework that is designed both 1) to help protect the County’s assets from loss, theft, or misuse and 2) to compile sufficient reliable information presented in this report as the County’s official financial statements and related schedules such that the presented information complies with U. S. generally accepted accounting principles. While County management conducts its continuing assessment, the County asserts reasonable assurance, not absolute assurance, that its internal control over both 1) the effectiveness and efficiency of operations and 2) financial reporting, which includes safeguarding of assets and compliance with applicable laws and regulations, as of June 30, 2011 was operating effectively.

The County Finance & Purchasing Department is tasked with investigating possible or alleged incidents of fraud, waste, and abuse. We have no knowledge of any allegations of fraud or suspected fraud affecting the entity. If you notice any County employee acting unprofessionally during working hours or using County equipment or other County property for unofficial purposes, please report the event to either 1) the County Finance & Purchasing Department at 704-484-4807, 2) the County Manager’s Office at 704-484-4800, and/or 3) any one or more of your County Commissioners.

Assertions

The financial statements herein are fairly presented in conformity with U. S. generally accepted accounting principles and include all properly classified funds and other financial information of the primary government required by U. S. generally accepted accounting principles to be included in the financial reporting entity. The following statements are true:

1) There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
2) There are no material transactions that have not been properly recorded in the accounting records underlying the financial statements or the schedule of expenditures of federal and State awards.
3) The County has no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or fund equity.
4) There are no unreported violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting on noncompliance.
5) There are no unasserted claims or assessments that are probable of assertion and no other liabilities or gain or loss contingencies that must be accrued and that must be disclosed in accordance with Financial Accounting Standards Board (FASB) Statement No. 5, Accounting for Contingencies.
6) There are no reservations or designation of fund equity that were not properly authorized and approved.
7) All funds and activities are properly classified in the financial statements.
Description of Cleveland County

Thank you for your interest in Cleveland County, North Carolina. Established by the General Assembly of North Carolina, Cleveland County has a land area of approximately 465 square miles. In 1841, Tryon County was separated into Cleveland, Lincoln, and Rutherford counties. Cleveland County was originally named after Colonel Benjamin Cleaveland, a partisan leader of the western frontier and one of the heroes in the Battle of Kings Mountain during the Revolutionary War. In 1887, the original spelling of Cleaveland was changed to Cleveland.

The City of Shelby, chartered in 1884, is the County seat and the most populous municipality in the County. Shelby was named after Colonel Isaac Shelby, another war hero from the Battle of Kings Mountain. To travel to Shelby, one must venture about 45 miles west from the City of Charlotte or 75 miles east from the City of Asheville, both in North Carolina, or 50 miles north of the City of Spartanburg, South Carolina. In short, Cleveland County is strategically located between two of the largest metropolitan areas of the Carolinas. In fact, Charlotte Douglas International Airport is the ninth largest hub in the nation. And, the region offers major league sports, breathtaking mountains, and nearby sunny beaches.

The City of Kings Mountain is the second largest city in the County. About 90% of the City of Kings Mountain is located in Cleveland County and the remaining amount in Gaston County. Kings Mountain is situated near the intersection of I-85 and US 74. The city is located roughly midway between Shelby and Gastonia, the two seats of their respective counties.

Cleveland County has a commission-manager form of government, meaning that the County Board of Commissioners governs the County, is responsible for the County’s policies and procedures, and appoints a County Manager to direct the routine administration of the County. The Board of Commissioners consists of five members elected at large whose terms of office are staggered to keep experienced persons on the Board at all times.

The County levies a property tax on both real and personal property located within its border. Through the annual budget ordinance, the property tax rate is set and provides resources for the County to provide a range of governmental services, including law enforcement, fire protection, medical-related emergency transportation, public health and social services, solid waste collection, and others. The County also contributes to local public educational entities.

The County has established a unified county-wide school district that is operated and administered by a separate non-partisan nine-member board of education whose members are elected by the citizens. Cleveland County Schools has about 16,000 students. The local board of education appoints a superintendent to direct the day-to-day management of the school system.

Further, high school sports in the County have a rich championship history. And, in recent years, three of the four high schools have had teams competing in state championship title matches in football, basketball, soccer, and softball.
Also, a number of post-secondary institutions exist in and near the County. Cleveland Community College offers an associate degree program, diplomas and certificates, and a continuing education program. The Town of Boiling Springs hosts Gardner-Webb University, a four-year liberal arts college. Ambassador Baptist College, in the Town of Lattimore, trains men and women for full-time Christian service. Catawba Valley Community College in the City of Hickory, Central Piedmont Community College in the City of Charlotte, Gaston College in the City of Dallas, and Isothermal Community College in the City of Spindale also serve Cleveland County residents from the state’s Community College System. Other nearby post-secondary institutions include Belmont Abbey, Converse College, Davidson College, Furman University, Johnson C. Smith University, Lenoir-Rhyne College, Limestone College, Queens College, the University of North Carolina at Charlotte, the University of South Carolina at Spartanburg, Winthrop University, and Wofford College.

The local economy is diverse and without dependence on any one industry. Truck cabs, transmissions, armored vehicle plating, aircraft parts, ceramic capacitor material, electric motors, and production equipment are just a few of the items fabricated in Cleveland County. Cleveland County is home to numerous ISO 9000 certified companies and over one-fifth of the work force is involved in manufacturing. And, the County offers a unique combination of assets to existing and new industry, such as an abundant and educated workforce, a highly diversified industrial base, a positive work ethic, cooperative educational programs from Cleveland Community College located in Shelby, organically grown food from Hallelujah Acres, ethanol (an alternative fuel for vehicles), and easy access to various types of transportation routes. The County has a broad diversity of manufacturing firms, of which more than 20 firms employ 100 or more persons.

Nestled in the rolling piedmont of the southwestern portion of North Carolina and bordering South Carolina, Cleveland County is situated in the foothills of the Blue Ridge Mountains. The County has easy access to virtually all of the mid-Southeast’s major markets. Both Charlotte-Douglas International Airport and Greenville-Spartanburg International Airport are within an hour’s drive. Major rail lines also track through the County. And, the ports of Wilmington, NC, Charleston, SC, and Savannah, GA are easily accessible via major interstate highways. The County is about 200 miles from Myrtle Beach, South Carolina, 200 miles from Atlanta, Georgia, 410 miles from Washington, D. C., and 650 miles from New York, New York.

The County has many attractions, such as the Shelby City Park train and carrousel. The County also boasts the largest county fair in the state at the Cleveland County Fairgrounds. The Cleveland County Fair is held for more than a week and usually begins near the end of September. Throughout Cleveland County, you will find caring and highly trained physicians and nurses eager to provide quality healthcare and share their knowledge. Plus, golfers enjoy the variety of quality golf courses in the County. In addition, the County partners with non-profit agencies that oversee operations at the Broad River Greenway and the Kings Mountain Trails Gateway. Activities such as horseback riding, backpacking, and canoeing are found at these facilities that boast over 2,000 acres. You will also find log cabins, picturesque scenes, and picnic areas at these facilities. Plus, the County is central to recreational facilities located
in nearby national parks (i.e. Kings Mountain) and state parks (i.e. South Mountain and Crowders Mountain in NC and Kings Mountain in SC).

The locals are proud of the area’s history and its natural beauty. Area attractions include:

- Belwood Heritage Museum
  - Phone: 704-538-6695
- Brackett Cedar Park
  - Phone: 704-538-7124
- Broad River Greenway, Boiling Springs
  - Phone: 704-434-2357
- Carmike 10, Cleveland Mall, Shelby
  - Phone: 704-482-6623
- Carolina Foothills Handmade Association
  - Phone: 704-484-2787
- Challenger 3 Golf Club, Shelby
  - Phone: 704-482-5061
- Cleveland County Arts Council, Shelby
  - Phone: 704-484-2787
- Cleveland Memorial Library, Shelby
  - Phone: 704-487-9069
- Crowders Mountain State Park, Gastonia
  - Phone: 704-853-5375
- Deer Brook Golf Club, Shelby
  - Phone: 704-482-4653
- Gardner-Webb University Pool
  - Phone: 704-406-4420
- Kings Mountain/Bessemer City Drive-In
  - Phone: 704-739-2150
- Kings Mountain Country Club
  - Phone: 704-739-5871
- Kings Mountain Historical Fire Museum
  - Phone: 704-74-0555
- Kings Mountain Historical Museum
  - Phone: 704-739-6613
- Kings Mountain Library
  - Phone: 704-739-2371
- Kings Mountain National Military Park
  - Phone: 864-936-7921
- Kings Mountain State Park
  - Phone: 803-222-3209
- Lawndale Historical Museum
  - Phone: 704-538-7212
- Moss Lake, Kings Mountain
  - Phone: 704-482-7926
- Neisler Natatorium, Kings Mountain
  - Phone: 704-734-5654
- Pine Grove Golf Course, Shelby
  - Phone: 704-487-0455
- Royster Memorial Golf Course, Shelby
  - Phone: 704-484-6823
- Shelby City Park Carrousel and Train
  - Phone: 704-484-6839
- Shelby Farmers Market
  - Phone: 704-484-9005
- Shelby City Aquatic Center
  - Phone: 704-484-6839
- Spangler Branch Library, Lawndale
  - Phone: 704-538-7005
- Sunset Drive-In, Mooresboro
  - Phone: 704-434-7782
- Thunder Valley Speedway, Lawndale
  - Phone: 704-538-9666
- Woodbridge Golf Links, Kings Mountain
  - Phone: 704-482-0353
- YMCA Boiling Springs
  - Phone: 704-434-0441
- YMCA Kings Mountain
  - Phone: 704-734-0449
- YMCA Kings Mountain - Public Pool
  - Phone: 704-734-0449
- YMCA Shelby
  - Phone: 704-484-9622
- YMCA Shelby - River Bend Golf Course
  - Phone: 704-482-4286

Long-Term Financial Planning

To improve the County’s financial position, the County annually evaluates and plans long-term operating and capital needs for all provided services and programs. The formal plan is
 titled the "Capital Improvement Program" (CIP). The plan addresses both 1) the projected costs of additional operating and capital needs and 2) the strategy to provide financial resources from which to pay the costs in the foreseeable future. Major items in the plan include improving public school facilities and constructing a multi-purpose community complex on the campus of Cleveland Community College. The items included in the first year of the plan are reflected in the County’s operating budget for the year ending June 30, 2012.

In other efforts to maintain or improve the County’s financial status, County management encourages the pursuit of the following goals:

- re-evaluate the CIP each year
- maintain at least 18% of annual operating expenditures in cash reserves
- avoid using one-time revenue resources for recurring expenditures
- aggressively seek financial support, such as federal or state grant monies, to attain a sufficient level of resources to finance capital projects
- pay for small capital projects without borrowing funds and borrow funds, as needed, for larger and more expensive capital projects

I express deep appreciation to the Board of Commissioners, County Manager, and other administrative staff for their interest and support in planning and conducting the financial affairs of the County.

Summary

This Annual Financial and Compliance Report was compiled by staff of the County Finance & Purchasing Department, in cooperation with the County Manager and various staff of certain other departments, primarily Human Resources, Social Services, Property Tax Administration, and Information Technology. Martin Starnes & Associates, CPAs, P.A., an independent auditing firm of licensed certified public accountants, printed this report. The contributions of all participants are invaluable.

With 15 incorporated municipalities of varying sizes and many smaller communities in the County, you will find there are many great places to live and visit in Cleveland County. Most importantly, you will find that the people of Cleveland County are welcoming and friendly to neighbors and newcomers. And, the caring workers of Cleveland County businesses consistently out-give other communities to United Way and other community organizations. Cleveland County is a great place to live, work, play, and just enjoy life. You are always welcome in Cleveland County.

Respectfully submitted,

C D Crepps
C. D. Crepps
County Finance Director